

## 2 Machine Learning for Automatic Rule Classification 3 of Agricultural Regulations: A Case Study in Spain

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18 **Abstract:** Currently, pest management practices require modern equipment and the  
19 use of complex information, such as regulations and guidelines. The complexity of  
20 regulations is the root cause of the emergence of automated solutions for compliance  
21 assessment by translating regulations into sets of machine-processable rules that can be  
22 run by specialized modules of farm management information systems (FMIS). However,  
23 the manual translation of rules is prohibitively costly and therefore, this translation should  
24 be carried out with the support of artificial intelligence techniques.

25 In this paper, we use the official Spanish phytosanitary products registry to empirically  
26 evaluate the performance of four popular machine learning algorithms in the task of  
27 correctly classifying pesticide regulations as prohibitions or obligations. Moreover, we also  
28 evaluate how to improve their performance with the preprocessing of the texts with natural  
29 language processing techniques. Finally, due to the specific characteristics of the texts  
30 found in pesticide regulations, resampling techniques are also evaluated. Experiments  
31 show that the combination of the machine learning algorithm Logic regression, the natural  
32 language technique part-of-speech tagging and the resampling technique Tomek Links is

33 the best performing approach with an  $F_1$  score of 68.8%, a precision of 84.46% and a  
34 recall of 60%. Experimental results are promising and shows that this approach can be  
35 applied to develop a computer-aided tool for transforming textual pesticide regulations into  
36 machine-processable rules. To the best of our knowledge, this is the first study that  
37 evaluates the use of artificial intelligence methods for the automatic translation of  
38 agricultural regulations into machine-processable representations.

39 **Keywords:** Rule extraction, Natural language processing, Smart precision agriculture,  
40 Integrated pest management

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## 43 1. Introduction

44 In modern agriculture, production is governed by a variety of standards that restrict  
45 farming practices that could be harmful (Nikkilä et al., 2012). For example, different  
46 regulations and programs, such as Integrated Pest Management (IPM), have been  
47 developed to control the use of phytosanitary products and prevent unauthorized uses  
48 (Lozano et al., 2010). IPM can be implemented as a module of a farm management  
49 information system (FMIS), which collects, exchanges and stores a large amount of  
50 exploitation data and provides decision support for tailoring farm operation to the specific  
51 demands of stakeholders (Sørensen et al., 2010). Fountas et al. (2015) extend this model  
52 by defining a complex information ecosystem established around the farm machinery  
53 named Farm Machinery Management Information System (FMMIS), based on the Soft  
54 System Methodology (SSM). The interrelations presented in this extended model, some  
55 such as GNSS positioning data, real-time crop and soil data generated by airborne or  
56 terrestrial sensors, and input consumption and inventory management databases, have  
57 been increasingly studied and adopted by farmers (Miller et al., 2017). Making farmer's  
58 decision process easier is essential.

59 One of the FMMIS challenges is the active support during the decision-making  
60 process, which could ensure that agricultural tasks such as fertilization and spraying are  
61 conducted according to safety and quality standards. To achieve this goal, it is necessary  
62 to translate standards and regulations into a machine-readable representation, such as  
63 formal rules, that can be executed within an FMIS.

64 According to Nash et al. (2011) and our own experience working with the official  
65 Spanish phytosanitary products registry, agricultural regulations consist of rules that can  
66 be mainly classified as prohibitions and obligations. Thus, each of these rules can be  
67 evaluated as true or false, with the conclusion of compliance or violation of the regulation.

68 The manual translation of regulations into machine-processable representations is  
69 prohibitively costly in terms of time, labour and knowledge (Wyner and Governatori, 2013).  
70 Another barrier to the actual situation encompassing European farming is that most of the  
71 data and information are unstructured, fragmented and difficult to use (Fountas et al.,  
72 2015).

73 To avoid these bottlenecks, techniques related to artificial intelligence, such as  
74 information retrieval, natural language processing (NLP) and machine learning (ML), can  
75 be used to identify syntactical patterns in the rules and partially automate the translation of  
76 regulations into formal rules that can then be provided to the FMIS. Moreover, in recent  
77 years, some promising results have been obtained in extracting rules from regulations in  
78 several domains (e.g., Soria et al., 2005; Wyner and Peters, 2011; Maat and Winkels,  
79 2008). In the agricultural domain, these techniques must prove that they are highly  
80 accurate because non-compliance caused by an extraction error may carry a considerable  
81 economic penalty (Davies and Hodge, 2006). Automatic rule extraction from regulations is  
82 a complex process that requires different components. One of these components should  
83 be a rule classifier that allows regulations to be categorized as prohibitions or obligations  
84 (Figure 1). This step is critical because an error implies that the meaning of the rule is  
85 inverted. For example, a rule such as *“Do not apply to crops with fruits that must be*

86 *preserved*” could be interpreted as “*Apply to crops with fruits that must be preserved*”.

87 Moreover, this classification could facilitate the modelling conditions and rule constraints

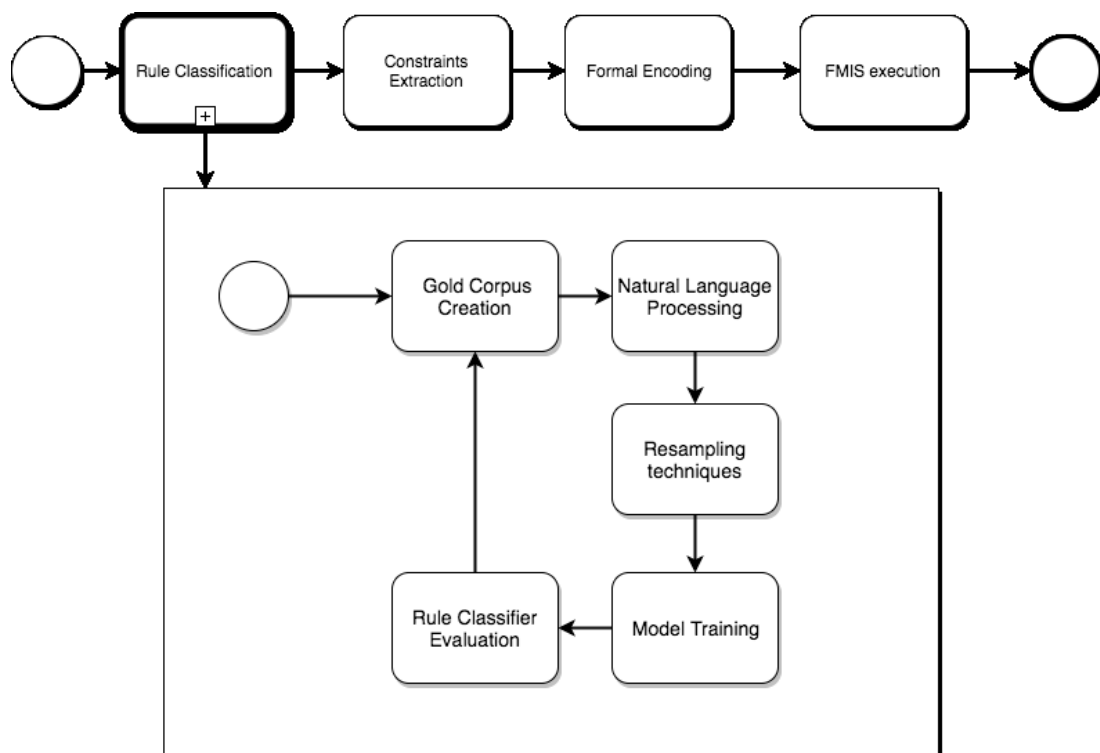
88 that represent the meaning of rules and retain consistency with the original text. There are

89 different ways to build rule classifiers, but the state-of-the-art approach includes the use of

90 ML algorithms. Moreover, these algorithms are often enriched with linguistic knowledge

91 that is automatically extracted by using NLP techniques and improved by using

92 preprocessing techniques such as resampling.



93

94 **Figure 1.** Processes for translating a rule into a machine-readable format. Rule classifier

95 development is an interactive process. If a regulation changes, it may be necessary to retrain the

96 classifier with new data. Developing a rule classifier is a complex task that requires the combination

97 of NLP techniques, resampling methods and model training.

98

99 This work evaluates the applicability of NLP, resampling and ML techniques for

100 building a rule classifier that can automatically discern between prohibitions and

101 obligations in the agricultural domain using documents from the official Spanish

102 phytosanitary product registry. *We have preprocessed these documents to extract only the*

103 *parts of the text that represent the rules. Then, we have manually annotated them to*

104 *create a gold corpus where the ML algorithms will find the patterns that allow the*

105 *distinction between prohibitions and obligations. This gold corpus will also be used as a*  
106 *benchmark to evaluate the performance of the different techniques evaluated in this paper.*  
107 *It is important to note that we have created our own corpus because, as far as we know,*  
108 *there is no available gold corpus focused on phytosanitary regulations in contrast to other*  
109 *research domains such as spam classification or news categorization. In this paper, we*  
110 *provide insights into the possibilities and limitations of existing ML, resampling and NLP*  
111 *techniques for usage in agriculture to support the development of decision support*  
112 *systems and the FMIS. Moreover, the objective of the approach presented in this paper is*  
113 *to provide a basis for the future automatic extraction of rules and their spatiotemporal*  
114 *components. As noted by Nikkilä et al. (2012), we believe that the fully automated*  
115 *translation of regulations is not currently feasible but building knowledge repositories and*  
116 *software components that gradually solve the rule translation problems, will benefit in*  
117 *future studies.*

118 This article is structured as follows, Section 2 presents the materials and methods.  
119 where the complexity of the FMIS is presented and the developed methodology is detailed.  
120 Section 3 shows the results of the evaluation of the techniques analysed and Section 4  
121 presents a discussion of its implementation in FMISs. Finally, Section 5 presents the  
122 conclusions and future directions for the integration of these techniques in modern FMISs.

## 123 **2. Materials and Methods**

### 124 *2.1. Commercial FMIS structure and data sharing enhancements*

125 In modern agrisystems, many devices including tractors, tractor implement, field  
126 sensors, airborne devices, etc, are used on farms. The information generated and required  
127 by these devices must be understandable to optimize collaboration efforts. To simplify the  
128 abovementioned interconnection of different farm elements and provide a unified data  
129 platform, the commercial solution Agroplanning was created. Agroplanning is a modular  
130 cloud-based FMIS that treats the tractor as a centralized connected platform for data

131 generation and reception. The aim of the system is to incorporate the tractor-centric  
132 approach defined by Fountas et al. (2015), and equipping agricultural service companies,  
133 farmers, cooperatives and machinery manufacturers with the tools to generate the first  
134 advanced precision farming services, improve efficiency and increase the precision of  
135 agricultural management.

136 Information regarding the real-time position of a tractor or routes, agricultural tasks  
137 performed with an implement and decisions made by growers is not easy to obtain if these  
138 processes are not properly recorded. To permit data collection and provide a number of  
139 intelligent services, a novel hardware module, ISOBUS compliant, which provides GNSS  
140 and GPRS connectivity and up to ten I/O digital pins, has been developed. This device  
141 sends the data packages to the cloud server every 10 second and can be mounted on any  
142 agricultural vehicle. This module was created to enhance data interoperability and tailor  
143 existing systems to farmers' needs. The vehicle monitoring data are combined in the core  
144 of the Agroplanning cloud FMIS with a variety of soil, crop and climate data from wireless  
145 in-field sensor networks; and other data to improve knowledge of field conditions.

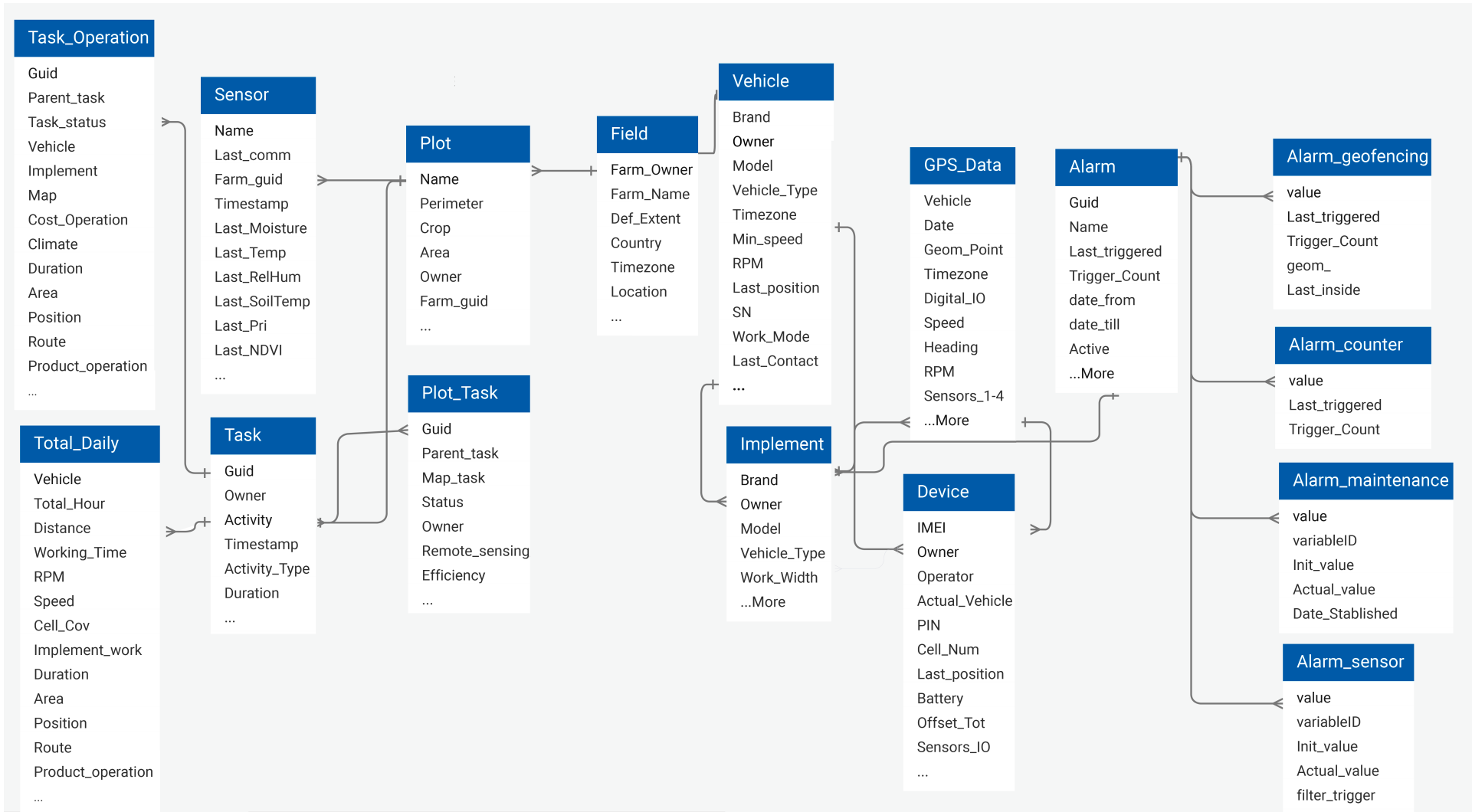
146 All the data is automatically transferred to a cloud platform built on Azure Web  
147 Services (Microsoft, Redmond, USA). This cloud platform uses the database systems  
148 SQLServer and NoSQL Azure Tables, where the information provided is stored into  
149 relational and non-relational databases. A comprehensive diagram of the relational entities  
150 built up on the actual commercial FMIS is provided on figure 2.

151 The modular architecture is reflected in the user interface, that can be seen on figure 3  
152 below, which has been divided into interconnected blocks as follows.

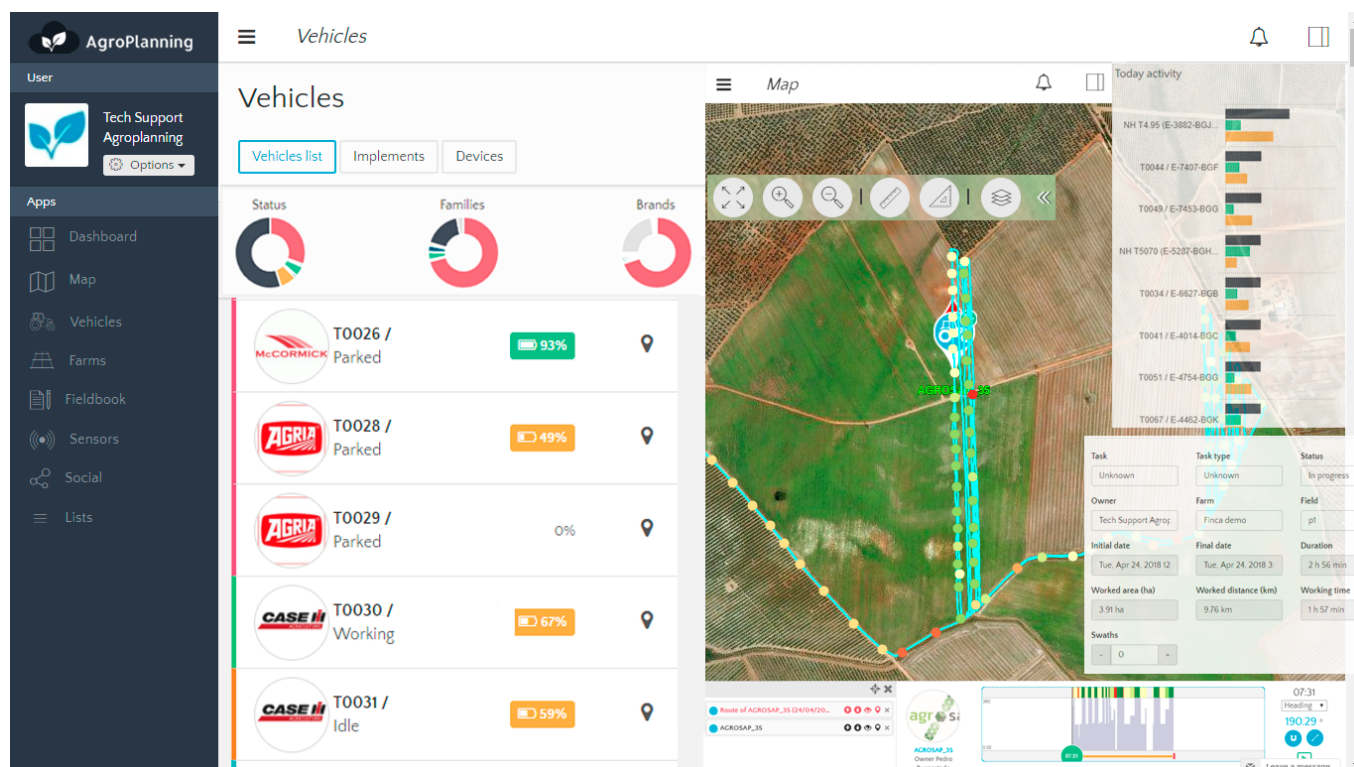
- 153 • Vehicles: This block provides advanced agricultural fleet management in real  
154 time. In a visual interface with map base in OpenLayers, all information of the  
155 connected machinery, routes, implements, daily activities, alarms, etc. is  
156 shown.

- 157           • Farms: This module manages the different plots within a farm defined by the  
158           user from shapefiles or administrative information.
  
- 159           • FieldBook: This module combines the two previous modules to automatically  
160           generate reports of what has been done in each plot by the vehicles.
  
- 161           • Sensors: This module provides an analytical visualization of the growing, soil  
162           and climate conditions in each plot through wireless sensor networks.

Figure 2. Database relation diagram between entities and some example parameters on Agroplanning's commercial FMIS solution







164

165

**Figure 3.** User interface of actual FMIS commercial solution.

166

167 The actual platform combines the different modules in such a way that all knowledge,  
 168 agronomic algorithms with local components, and elements of decision support are  
 169 merged to create a decision-making level that includes strategic, operational and  
 170 evaluation aspects in the form of an automated report. The adoption of this integrative  
 171 platform is being improved by the addition of new modules and functionalities, but its use is  
 172 currently low. Specifically, approximately 20 producers are using it, mainly agricultural  
 173 service providers in southwestern Spain, and the total number of connected vehicles is  
 174 close to 200 (Agroplanning, Sevilla, Spain).

175 In addition to the actual commercial stage of the FMIS, a novel conceptual feature  
 176 provides the ability to incorporate third-party actors into the system. For pesticide  
 177 applications in IPM systems, national and regional administrations have various open data  
 178 sources (most of them unstructured as data repositories) that include information on  
 179 allowed active substances, legal application doses and safety periods.

180 The novelty associated with this approach of combining administrative data and  
181 connected in-field elements is the possibility of automatically generating pesticide task  
182 recommendations according to both the standards of the administration and the agronomic  
183 algorithms adapted to local conditions. In this approach, automatic prescriptions can be  
184 generated based on where a vehicle is located, the crop and variety within the exploited  
185 domain (registered in official documents). The phenological state of the crop, the actual  
186 crop needs, and what active substances are allowed in that location (along with all the  
187 other regulatory information).

188 In addition, these "official" prescriptions would be automatically sent to an electronic  
189 controller on the tractor or implement. On the vehicle on-board screen, the user is allowed  
190 to accept or reject the prescription. If the former happens, the user will be assured that the  
191 task will be performed according to the required safety and quality criteria. In addition,  
192 automatic task registration will ensure that this task complies with regulations and provides  
193 traceability for the performed actions. Details of the chemical amounts, frequency of tasks  
194 and pesticides used will be given through automatic reporting to both the producer and  
195 administration.

196 Within this conceptual framework, which can be integrated in an FMMIS to improve  
197 the decision-making capacity, links can be created among producers, companies and  
198 administrations to allow end users to make informed decision that adhere to standards  
199 regarding the use of agricultural inputs though promoting data sharing and open data  
200 access. At this point, we consider important to point out that the direct involvement of the  
201 administration in the proposed conceptual model can lead to a data privacy conflict. In the  
202 near future, and on the basis of data protection regulations, this should be resolved with  
203 their explicit consent, by means of methods of user anonymization, using as far as  
204 possible data aggregates, and even with new methods based on digital technologies such  
205 as blockchain's smart contracts between two parties (user and administration), which

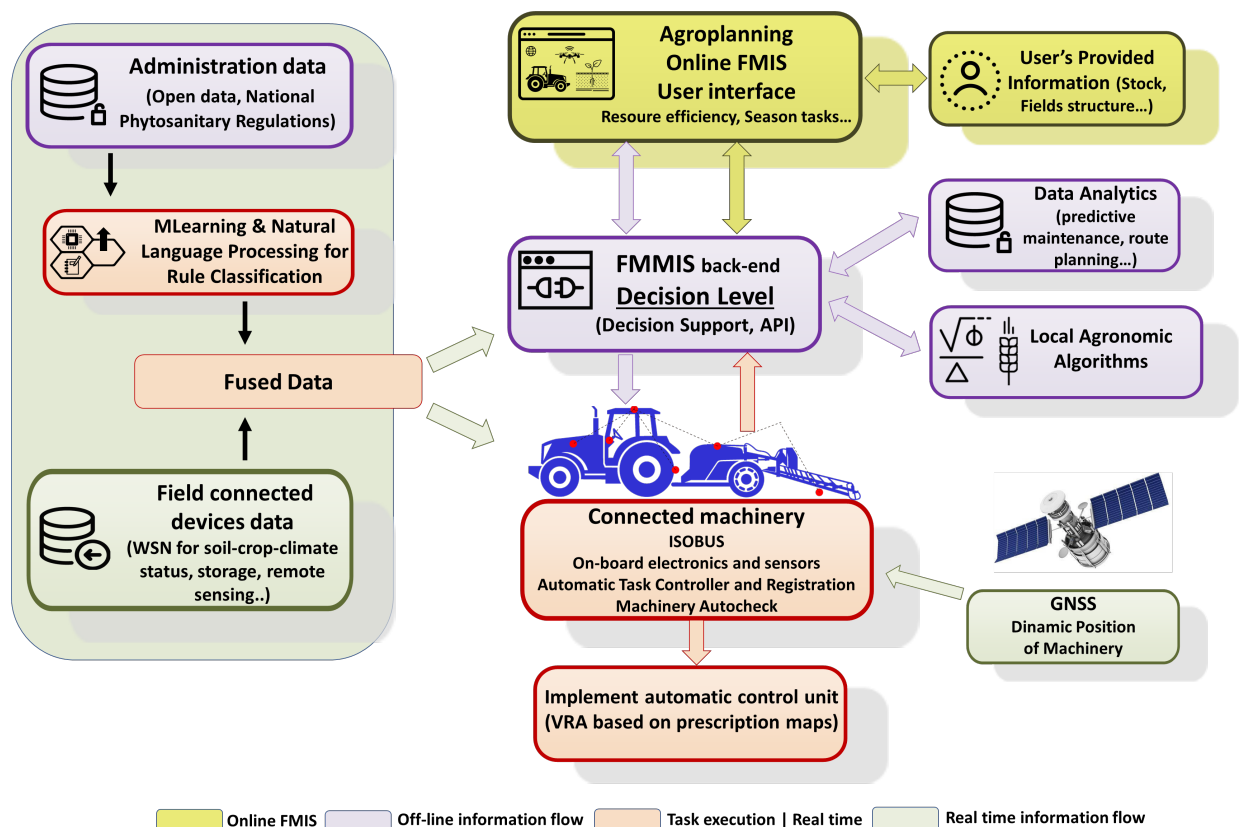
206 should include aspects such as data ownership and the generation of valuable information  
207 from them.

208 The goal of such a system is to increase the integration and interoperability of  
209 agricultural information and involve the administration to ensure that crop protection tasks  
210 are efficiently and cost-effectively performed and comply with all safety standards and  
211 regulations.

212 To achieve this target scenario, one barrier to overcome is the automatic incorporation  
213 of all the regulatory information associated with these applications. In this approach the  
214 information can be used to take actions and can be automatically incorporated into the  
215 FMIS (figure 4). This issue and the relevant details at the Spanish national level are  
216 addressed in the following section based on ML techniques and NLP.

217

218



**Figure 4.** Complete vision of commercial stage and future enhancements on developed FMIS

## 221 2.2 Local structure of agricultural standards in Spain

222 Documents containing information regarding the allowed phytosanitary products and  
223 how to apply them in Spain are published in the official Spanish phytosanitary product  
224 registry, which currently contains 2,426 documents in PDF format. Figure 5 shows an  
225 example of one of these documents. The part denoted by the dark blue box shows that this  
226 document is official and published by the Government of Spain. The light blue box contains  
227 a table with information regarding how the pesticide must be applied. This table includes  
228 two parts. The first part (green box) shows the structured portion of the regulation. This  
229 part could be easily transformed into a machine-readable format using different heuristics.  
230 Here, we can find information regarding the usage, crop and dose. The second part (red  
231 box) is formatted with unstructured manual language, and its translation into a formal rule  
232 is the motivation of this research. In this part, we can find different spatiotemporal  
233 constraints that cannot be easily extracted. Each of these constraints can be categorized  
234 as an obligation or a prohibition.

235 Some examples of rules (translated into English) that appear in these documents with  
236 and their categorization (obligation/prohibition) are given in the following text. These rules  
237 will be used to train and evaluate the ML techniques that are the basis of the final rule  
238 classifier.

- 239 • “Apply only until flowering” (Obligation)
- 240 • “Treat from time the stalk develops until the ear emergence” (Obligation)
- 241 • “Do not apply to crops with fruits that must be preserved” (Prohibition)
- 242 • “Never apply after 10 leaves” (Prohibition)

243



### Uses and authorized doses

<u>Use</u>	<u>Agent</u>	<u>Dose</u> <u>%</u>	<u>Method and time of application</u> <u>(specific conditions)</u>
Artichoke	Fleeting	0.1	Make a single application with a maximum volume of 300 l/ha, starting from the vegetative state of 9 or more leaves not folded.

244

245  
246

**Figure 5.** English translation of part of the official documents that regulate the use of pesticides in Spain.

247

### 248 2.3 Gold corpus creation

249 A gold corpus is a set of annotated texts that serves as a basis for the training and  
 250 evaluation of ML algorithms. In addition, a gold corpus can be seen as the benchmark  
 251 where a community research evaluates their algorithms and obtain state-of-the-art  
 252 results. For example, research fields related to text classification such as spam  
 253 classification or newswire categorization have their own gold corpus. Currently, to the  
 254 best of our knowledge, there is no available gold corpus focused on phytosanitary  
 255 regulations; therefore, we have developed our own corpus. The corpus is a monolingual  
 256 Spanish corpus consisting of 2,426 PDFs collected from the official Spanish phytosanitary  
 257 product registry. We manually annotated 1,135 rules in natural language as obligations or  
 258 prohibitions when the text conveys such meaning related to the application of a  
 259 phytosanitary product. Some examples are shown in the previous section. The corpus  
 260 statistics are shown in Table 1. We believe that the is of adequate size for the evaluation  
 261 of algorithms due to the small number of distinctive rules and the standardized nature of  
 262 the phytosanitary vocabulary.

263 It is important to note that the processing of these documents is not trivial because they  
 264 are published with PDF format and information extraction is subject to errors. In this part  
 265 of the work, these errors have been manually fixed because our gold corpus dataset is  
 266 relatively small (1,135 rules).

267

268 **Table 1.** Corpus statistics

### Corpus Statistics

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No. of rules	1,135
No. of obligations	1,119
No. of prohibitions	16
Average rule length	22
	words
No. of words	25,420
No. of unique words	2,689

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269

270 *2.4 Natural language processing*

271 A preprocessing step using NLP techniques is necessary to extract the most important  
272 words or groups of words from inside the rules and improve the performance of the  
273 classifier. As Collobert et al. (2000) explained, the choice of the optimal text preprocessing  
274 technique is an empirical process that is mainly based on linguistic intuition followed by  
275 trial and error. We used the following NLP techniques to improve the ML process by  
276 adding linguistic knowledge:

- 277 i. Part-of-speech (POS) tagging
- 278 ii. Stemming
- 279 iii. N-grams: unigrams and bigrams

280

281 POS tagging is the process of marking a word in a text as corresponding to a  
282 particular part of speech based on both its definition and its context (Brill, 1992). We used  
283 the Stanford POS tagger in this study (Toutanova et al., 2003). Stemming consists of  
284 removing any attached suffixes and prefixes from words because singular and plural forms  
285 of a noun or different verb forms are semantically the same in many contexts and they  
286 increase redundancy and complexity in the model. We used the Porter algorithm for  
287 stemming (Porter, 1980). N-grams attempt try to solve the problem of information loss  
288 when transforming a document into a set of independent words because sometimes word  
289 context matters. Single tokens are known as unigrams and pairs of tokens are known as  
290 bigrams. In this work, we use both types of N-grams.

291 Moreover, stop words and punctuation are removed by default in our evaluation.  
292 These steps remove words that are not relevant such as some articles (e.g., “the” and “a”),  
293 pronouns, etc. It is important to note that there is no single universal list of stop words, and  
294 they depend on the context. Finally, to provide a weight for each word or group of words in  
295 the corpus we use the term frequency-inverse document frequency (tf-idf) (Raschka, 2014)  
296 because it decreases the weights of words that are not relevant and not in the list of stop  
297 words.

### 298 *2.5 Resampling techniques*

299 Additional challenges come from the usage of ML techniques. It has been reported  
300 that one of these aspects is related to class imbalance, in which examples in training data  
301 associated with one class heavily outnumber the examples from other classes (Japkowicz  
302 and Stephen, 2002; Chawla et al., 2004). In our corpus, this problem arises because, as  
303 reported in Table 2, we have many more obligations than prohibitions. In this situation, the  
304 ML system may have difficulties learning the concepts related to the minority class  
305 (prohibition in our case). Despite its shortcomings, one of the procedures that has been  
306 applied in many studies is resampling (He and Garcia, 2010). Resampling is performed by  
307 oversampling or undersampling data to change the frequency of classes in the training  
308 data extracted from the gold corpus in proportion to a cost model. Resampling is only  
309 applied to the training set because the test set must be kept in its original state. In this  
310 work, we perform a broad experimental evaluation involving five different resampling  
311 methods:

- 312 i. Random oversampling (ROS),
- 313 ii. Random undersampling (RUS),
- 314 iii. SMOTE,
- 315 iv. ADASYN, and
- 316 v. Tomek Links.

317 In ROS, the minority class is randomly replicated to force the learning algorithm to  
318 correctly classify instances of that class, whereas RUS involves the random deletion of  
319 examples of the most frequent class to yield obtaining the opposite result. SMOTE is an  
320 advanced method of oversampling developed by Chawla et al. (2002). This approach aims  
321 to enrich the minority class boundaries by creating artificial examples in the minority class  
322 than replicating existing examples to avoid the problem of overfitting. ADASYN is another  
323 method of oversampling that was developed by Skalidis (2016). The essential concept is to  
324 use a weighted distribution for different minority class examples according to their level of  
325 difficulty in learning, where more synthetic data are generated for minority class examples  
326 that are harder to learn compared to those minority examples that are easier to learn.  
327 Tomek links is a method of undersampling that searches for instances of closest  
328 neighbours that do not share the same class label (Tomek, 1976). When this relationship  
329 is identified, the Tomek link is removed from the data set, and the process is repeated until  
330 no more Tomek links can be found.

### 331 *2.6 Model training*

332 After preprocessing using the NLP techniques, we must apply different ML algorithms  
333 to obtain a rule classifier that can discriminate between prohibitions and obligations. The  
334 term ML refers to the automated detection of meaningful patterns in annotated data. The  
335 specific methods used in this paper include support vector machines, logistic regression,  
336 naive Bayes and random forests methods. The three first methods are chosen because  
337 they generate linear models that generally yield good results in high dimensional sparse  
338 problems, such as text classification, that overcome the issue of dimensionality (Bellman,  
339 1961). A random forest method is chosen due to its effectiveness when applied to different  
340 problems, and contrary to linear classifiers, it can learn complex models that are  
341 sometimes necessary to correctly describe a classification problem. If the performance of  
342 linear and nonlinear classifiers is the same, linear classifiers are typically selected because



343 they are simpler than nonlinear classifiers. We used the following ML algorithms in our  
344 experiments:

- 345 i. Support vector machines (SVM),
- 346 ii. Logistic regression,
- 347 iii. Naive Bayes, and
- 348 iv. Random forest (RF) methods.

349 SVM algorithms (Cortes and Vapnik, 1995) provide state-of-the-art text classification  
350 models because of their robustness to high dimensionality problems. An SVM model treats  
351 examples (in this work, the rules after preprocessing) as points in space, and these points  
352 are mapped so that the examples of different categories are separated by a gap that are  
353 as wide as possible. Because of the excellent results that SVM algorithms have achieved  
354 in a wide variety of domains, including in the agricultural field (Zhou et al., 2014), they have  
355 rapidly gained popularity. Logistic regression arises from the desire to model the posterior  
356 probabilities of classes (in this work, obligation and prohibition) via linear functions in the  
357 feature space (in this work, the words after preprocessing) while ensuring that the  
358 probabilities sum to one and remain in the range of [0,1] (Friedman et al., 2008). This  
359 model is also a representation of examples as points in space that are mapped as  
360 described above; however, contrary to SVM, the gaps between classes of points are as  
361 wide as possible. The naive Bayes classifier (Langley and John, 1995) is based on the  
362 popular Bayes probability theorem. It is known for creating simple yet effective linear  
363 models. For example, this approach yielded excellent results when applied for spam  
364 classification and disease prediction (Saad et al., 2012). The main difference between  
365 naive Bayes and logistic regression is that the former optimizes the joint probability and the  
366 latter optimizes the posterior probability. RF methods use decision trees (i.e., a forest) with  
367 random independently sampled vectors, and all trees in the forest have the same  
368 distribution (Breiman, 2001). They are popular algorithms in the ML community and have  
369 been recently used in the agricultural field (e.g., Brillante et al., 2015; Görgens et al.,  
370 2015).

## 371 2.7 Rule classifier evaluation

372 Evaluation techniques measure the correspondence between the results that the  
 373 classifier generates and those of the gold standard. There is no single evaluation metric  
 374 that is appropriate for all classification problems. In practice, different classification models  
 375 should be compared based on a particular dataset and different metrics. Moreover, it is  
 376 important to consider the high-level goal of the application: The FMIS where the rule  
 377 classifier could be integrated must accurately classify the maximum number of rules to  
 378 reduce the risk of prescribing the wrong pesticide or application. This goal can be  
 379 evaluated with three metrics: recall, precision and a combination of the two deemed the  $F_1$   
 380 score.

381 Recall is a widely used ML metric. In our work, it is defined as the fraction of “true”  
 382 prohibition rules that are effectively classified as prohibitions ( $n_{pr \rightarrow pr}$ ). Thus, it provides a  
 383 measure of the “completeness” of the system (Eq. 1). Recall decreases if the number of  
 384 prohibitions misclassified as obligations ( $n_{pr \rightarrow ob}$ ) increases. If recall is 100%, no  
 385 prohibitions have been classified as obligations.

$$386 \quad \text{Recall} = \frac{n_{pr \rightarrow pr}}{n_{pr \rightarrow pr} + n_{pr \rightarrow ob}} \quad (1)$$

387 Precision is another widely used metric and provides a measure of the “soundness” of  
 388 the system. Specifically, it is the proportion of the rules correctly classified as prohibitions  
 389 ( $n_{pr \rightarrow pr}$ ) to the total number of rules classified as prohibitions ( $n_{pr \rightarrow pr} + n_{ob \rightarrow pr}$ ), as shown  
 390 in Eq. 2. The precision decreases if the number of obligations misclassified as prohibitions  
 391 ( $n_{ob \rightarrow pr}$ ) increases. In this work, if the precision is lower than 100%, some obligations are  
 392 classified as prohibitions and a rule such as “Apply this pesticide in the spring” could be  
 393 interpreted as “Do not apply this pesticide in the spring”.

$$394 \quad \text{Precision} = \frac{n_{pr \rightarrow pr}}{n_{ob \rightarrow ob} + n_{ob \rightarrow pr}} \quad (2)$$

395 High recall and precision values indicate good performance; however, it is important to  
 396 note that there is a trade-off between optimizing recall and optimizing precision. Thus,

397 while precision and recall are very important metrics, considering only one of them will not  
 398 provide the full picture. Finally, the  $F_1$  score combines precision and recall to provide a  
 399 single metric for algorithms comparison, as shown in Eq. 3. In this work, this measure is  
 400 used to identify the most balanced algorithm that is likely the best approach for  
 401 categorizing rules.

$$402 \quad F_1 = 2 * \frac{precision * recall}{precision+recall} \quad (3)$$

403 A standard measure of classification performance is the classification accuracy.  
 404 However, for datasets with skewed distributions, this measure can be misleading.

### 405 3. Results

406 This section shows the experimental results of the 96 different combinations achieved  
 407 by evaluating 4 ML algorithms, 6 resampling methods and 4 NLP techniques to build the  
 408 rule classifier. All of them are the averages of 30 runs. In each of the runs, we use  
 409 stratified 10-fold cross-validation to find the best hyperparameter settings used in the ML  
 410 algorithms (Table 2). This statistical technique provides good performance estimates with  
 411 minimal assumptions and makes results less prone to random variation. The main  
 412 disadvantage of cross-validation is the associated increased computational cost, but in this  
 413 phase of the research, it is more important to obtain accurate estimates. It is important to  
 414 note that optimal hyperparameter settings often differ for different datasets. Therefore, they  
 415 should be tuned for each dataset.

416 **Table 2:** Parameter specification for the algorithms

Algorithm	Parameters
Naive Bayes	-
SVM	Kernel = Linear
	C = 10
	Tolerance = 0.001
	Shrinking = true
Random forest	Estimators = 20
	Pruned = false
	Impurity = Gini
Logistic regression	Penalty =12
	C= 10

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Tolerance = 0.0001

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423 The ML algorithms were implemented based on the method published by scikit-learn  
424 (Pedregosa et al., 2011), which is one of the best known and most widely used ML  
425 libraries. This package, which is written in Python, includes the implementation of many  
426 popular ML algorithms and has preprocessing and evaluation capabilities. The version of  
427 scikit-learn used in this work is 0.19.1. We investigate the learning algorithms in  
428 combination with different NLP and resampling techniques to find the combination that  
429 allows the most accurate rule classification for prohibitions and obligations. Many  
430 algorithms and NLP techniques exist that are beyond the scope of this work, but in future  
431 experiments they should be studied to potentially identify better approaches. In Table 3,  
432 we can observe the top 10 combinations of NLP, resampling and ML techniques that  
433 yielded the best precision in recognizing prohibitions. These combinations minimized the  
434 false positive error ( $n_{ob \rightarrow pr}$ ), i.e., the number of obligations classified as prohibitions.  
435 Conversely, they exhibit low recall values, which means that some prohibitions are “lost”  
436 and incorrectly classified as obligations  $n_{pr \rightarrow ob}$ . POS tagging is the best technique for  
437 achieving high precision. Otherwise, more diversity is provided by other resampling  
438 techniques and ML algorithms. Logistic regression could potentially be considered the best  
439 approach because the top results use this algorithm. Table 4 shows the top 10  
440 combinations of NLP, resampling and ML techniques that yield the best recall in  
441 recognizing prohibitions. These combinations minimize the false negative error ( $n_{pr \rightarrow ob}$ ),  
442 i.e., the number of prohibitions classified as obligations.

443 **Table 3:** Summary of the algorithms with the best precision in prohibition classification

NLP	Resampling	Algorithm	Precision (%)	Recall (%)
POS	None	Logistic	85.00	58.57
POS	Tomek links	Logistic	84.46	60.00
POS	ROS	RF	84.04	47.85
POS	Tomek links	RF	81.54	40.00
POS	None	RF	78.72	34.28
POS	SMOTE	RF	75.73	50.71
POS	ADASYN	RF	74.25	47.14
Bigrams	SMOTE	SVM	72.12	61.42
POS	None	SVM	67.72	52.14
Bigrams	ROS	SVM	67.15	70.00

444

445 However, these methods yield low precision, which means that many obligations are  
 446 “lost” and classified as prohibitions ( $n_{pr \rightarrow ob}$ ). The stemming and unigrams methods are the  
 447 specific NLP techniques that produce the best recall performance. It is important to note,  
 448 that best results are always achieved by resampling techniques, specifically, oversampling  
 449 techniques. This finding is expected because resampling techniques are implemented to  
 450 improve the ability of ML algorithms to recognize prohibitions. The problem with these  
 451 approaches is that because there are so many obligations, if an algorithm is biased in  
 452 classifying rules as prohibitions, precision can significantly decrease (the best precision is  
 453 23.09%).

454 Finally, Table 5 shows the top 10 combinations of NLP, resampling and ML  
 455 techniques that exhibit the best  $F_1$  values for recognizing prohibitions. These results  
 456 represent the most balanced approach. Thus, if we have no preference regarding the type  
 457 of error and misclassifying obligations and prohibitions is equally important, this  
 458 combination should be chosen. The most balanced combination yielded a 68.08%  $F_1$  score  
 459 and included POS tagging, Tomek links and logistic regression.

460 The remainders of the results suggest that POS tagging is implemented in the top  
 461 three methods, and logistic regression is used to achieve the top two results.

462 To confirm that best performing result is not due to chance, we conducted a statistical  
 463 significance test using the second-best (POS tagging, ROS and logistic regression). The  
 464 test was performed using Welch's t-test (Welch, 1951) with a confidence level of 0.01.

465

466 **Table 4:** Summary of the algorithms with best prohibition recall

NLP	Resampling	Algorithm	Recall (%)	Precision (%)
Unigrams	ROS	Logistic	100	23.09
Stemming	ROS	Logistic	100	21.04
Unigrams	ADASYN	Logistic	100	20.71
Unigrams	SMOTE	Logistic	100	20.58
Stemming	ADASYN	Logistic	100	19.83
Stemming	SMOTE	Logistic	100	19.67
Unigrams	RUS	Logistic	100	6.85
Stemming	RUS	Logistic	100	6.55
Unigrams	RUS	Bayes	100	5.63
Stemming	ROS	Bayes	100	5.54

467

468 According to the test, statistical significance exists between the approaches; therefore,  
 469 we can confirm that the correct selection of NLP, resampling and ML algorithms is  
 470 important for developing the most accurate rule classifier.

471 It is also important to note that in the three tables, logistic regression is the best ML  
 472 algorithm. The rationale behind these results is that simple linear models can obtain good  
 473 results in combination with different resampling and NLP techniques. To determine which  
 474 are the techniques that work best for rule classification, we visualize the results after  
 475 aggregating all the  $F_1$  values for all NLP, resampling and ML techniques.

476 Figure 6 shows a comparison of NLP techniques without considering the rest of the  
 477 classification components. Notably, POS tagging exhibits the best performance. The rest  
 478 of the NLP techniques yield similar results; therefore, we can infer that stemming and  
 479 bigrams have little influence on the  $F_1$  score.

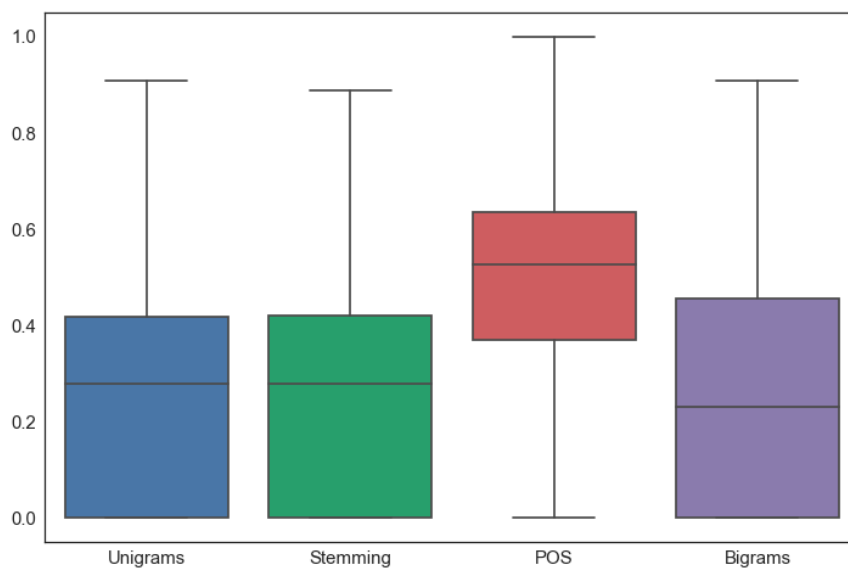
480 In Figure 7, the behaviours of the different resampling techniques used during the  
 481 experiments can be observed. ROS exhibits the most stability, although in some  
 482 experiments, it yields poor results. The other oversampling techniques (ADASYN and  
 483 SMOTE) displayed similar behaviours but poor performance. Undersampling techniques  
 484 exhibited the worst overall performance. However, it is important to note that in particular  
 485 cases, undersampling can produce high performance, such as in the case of Tomek links  
 486 in combination with POS tagging and logistic regression.

487 **Table 5:** Summary of the algorithms with the best  $F_1$  score

<b>NLP</b>	<b>Resampling</b>	<b>Algorithm</b>	<b>F1 (%)</b>
POS	Tomek links	Logistic	68.08
POS	ROS	Logistic	67.72
POS	None	RF	67.04
Bigrams	ROS	RF	66.64
Unigrams	ROS	RF	66.54
POS	SMOTE	RF	65.91
Bigrams	SMOTE	RF	63.41
Stemming	ROS	SVM	60.53
POS	ROS	SVM	58.55
POS	SMOTE	SVM	57.39

488

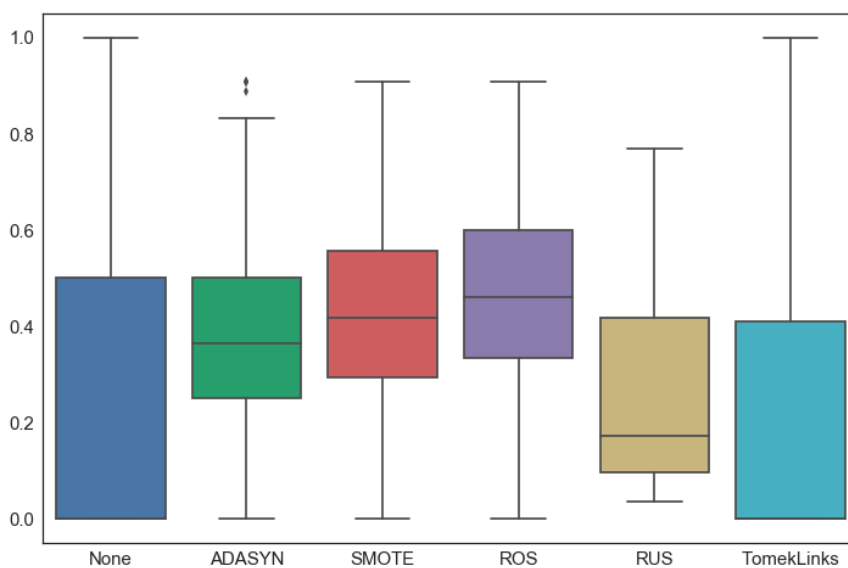
489 Finally, Figure 8 illustrates the performance of the different ML algorithms. SVM and  
 490 logistic regression exhibit the best performance in general. In the case of logistic  
 491 regression, this result was expected after reviewing the previous results. On the other  
 492 hand, SVM exhibits good performance but never produces excellent results. Thus, we can  
 493 state that SVM is a robust approach that should be studied further in the future to  
 494 determine if it can yield results similar to those of logistic regression.



495

496 **Figure 6.** Performance comparison of the different NLP techniques used. While POS tagging  
497 achieves the highest  $F_1$  score, the others obtain a similar lower performance.

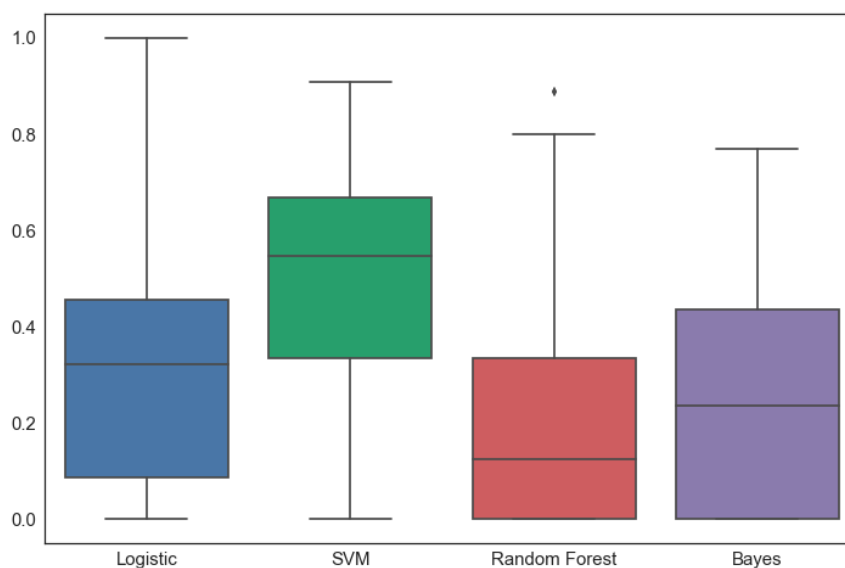
498



499

500 **Figure 7.** Performance comparison of the different resampling techniques evaluated. Over-  
501 sampling techniques such as ROS, ADASYN and SMOTE achieve the highest performances.





502

503 **Figure 8.** Performance comparison of the different machine learning algorithms evaluated. SVM  
504 achieves the highest  $F_1$  score.

#### 505 4. Discussion

506 Since health-related risks due to the provision of an incorrect rule are possible, it is  
507 critical that the phytosanitary rule classifier provides information to the FMIS with the  
508 maximum potential accuracy. The best approach identified in our experiments is a rule  
509 classifier that combines POS tagging, Tomek links and Logistic regression. The method  
510 yielded an F1 score of 68.8%, precision of 84.46% and recall of 60%. Although the ideal  
511 result would be 100% for all three metrics, this is unrealistic, and the literature no real  
512 automatic system can achieve this level of functionality. A human annotator could achieve  
513 this performance, but due to the abundance of regulations, it would be difficult to consider  
514 all the information that an automatic system could process. In addition, based on the  
515 automatic extraction of rules, the information provided by the FMIS would rarely be  
516 outdated. Although the idea of using artificial intelligence techniques is to bound and  
517 optimize human intervention, due to the dynamics of agricultural production, the feedback  
518 provided by humans to retrain an old rule classifier with more information is an important  
519 part of the system. Moreover, as Nash et al. (2011) noted, until new algorithms and  
520 approaches are researched, the original text of the rule must be provided to the farmer,

521 and if the automatic translation is not working correctly, a report with the detected  
522 problems could be generated. This could be seen as a Human in the Loop (HIL) DSS  
523 (Pinto et al., 2015). It is also important to note that machine learning models make a  
524 stationary assumption, but this is not true in practice. This means that the distribution of  
525 the data will drift from what the model was originally trained upon. Distribution drift  
526 invalidates the model and, therefore, it needs to be updated.

527 In addition, this approach could be used as a computer-aided tool that human  
528 annotators could use to translate regulations into a formal semantic representation that  
529 could be executed within the FMIS. Therefore, this system could be seen as part of a  
530 semiautomatic rule extraction framework with an increased automation role based on  
531 inputs from future NLP, resampling and ML advances. However, although there are  
532 multiple language constructs for each sentence type, these methods are limited. Perhaps,  
533 some heuristic or post-processing methods could improve the performance of such  
534 algorithms. However, we prefer to use only ML and NLP for automatic rule translation.  
535 Finally, we agree with Nash et al. (2011) that obligations and prohibitions are good starting  
536 points for transforming rules into a machine-readable format and next step should include  
537 the extraction of information contained within the rules that represents the actions that are  
538 required or prohibited. To achieve this goal, it would be necessary to extend this approach  
539 by using external knowledge to model more complex rules. This knowledge could be  
540 based on different agricultural ontologies such as crop taxonomies proposed through open  
541 data initiatives and standards (Charvat et al., 2014). Moreover, if we add complexity to the  
542 model, the classifier should consider parts of the text whose category is not clear, and  
543 therefore, to request for human expert decision. This human expert could discard the rule  
544 because it does not contain relevant information for a specific FMIS requirement. In  
545 addition, new concepts related to law formalization such as permission, penalty and  
546 definition could be used to model new parts of the phytosanitary regulations.

## 547 **5. Conclusions**

548 In this article, we have evaluated whether it is possible to use ML techniques in  
549 combination with NLP and resampling techniques to classify rules involving prohibitions  
550 and obligations and, consequently, the applicability of these techniques in a module that  
551 can be integrated within an FMIS that supports decision making based on regulations and  
552 production standards. To the best of our knowledge, this is the first attempt to combine  
553 different automatic rule classification approaches in the agricultural domain. The best  
554 approach found in our experiments was the combination of POS tagging, Tomek links and  
555 Logistic regression. This combination yielded an  $F_1$  score of 68.8% a precision of 84.46%  
556 and a recall of 60%. Thus, it provides promising results that will be improved with  
557 advances in ML and NLP research. The rule classifier obtained can be used as a  
558 computer-aided tool that human annotators can use to translate regulations into a formal  
559 language that could be executed within the FMIS.

560 Future research will use different algorithms and NLP techniques. Moreover, by  
561 introducing new techniques for information extraction, the spatiotemporal constraints could  
562 be automatically extracted and integrated within the FMIS. Therefore, an end-to-end  
563 system would be operative and regulations written in natural language could be  
564 automatically translated into machine-readable formats.

## 565 **6. Acknowledgment**

566 This work has been partially supported by the Government of Aragon and the European  
567 Social Fund. This work has also been partially supported by the Spanish Government  
568 (projects RTC-2016-4790-2 and TIN2017-88002-R).

569

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